# CRAWLEY BOROUGH LOCAL PLAN EXAMINATION

Crawley Borough Council Response to Inspector's Matters, Issues and Questions

Matter 3: Housing Issue 1: Objectively Assessed Housing Needs

February 2015



CBC/003 Matter 3: Housing; Issue 1: Objectively Assessed Housing Needs Contents:

Issue 1: Whether the calculation of the full objectively assessed housing needs of the borough is sound, having regard to the evidence base (including the Strategic Housing Market Assessment and latest population and household projections).

- 3.1 What are the full objectively assessed needs for market and affordable housing for the relevant housing market area?
  - (i) 2009 North West Sussex Strategic Housing Market Assessment and 2012/2014 Updates?
  - (ii) Crawley Studies Locally Generated Housing Needs Assessment, and Topic Papers 2 and 5?
  - Are the migration assumption used in the calculation of Crawley's objective needs based on demographic trends or the constrained housing land supply?
- What are the implications for the housing needs assessment of the 2012-based population projections (published in May 2014) and the forthcoming 2012-based household projections (to be published in February 2015)? Are there any significant differences in the natural change and migration components of the population projections between the 2011- and 2012-based projections?
- 3.3 What are the implications for the housing needs assessment of relevant market signals such as trends in house prices, rents, affordability, overcrowding and rate of development? Should the housing need number be adjusted to reflect appropriate market signals?

#### **Appendices**

Appendix A: Table of Housing Needs Evidence

Appendix B: Proposed Objectively Assessed Housing Need Main Modifications

Appendix C: Crawley's Market Signals (OACHEN Extract)

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  - (i) 2009 North West Sussex Strategic Housing Market Assessment and 2012/2014 Updates?
  - (ii) Crawley Studies Locally Generated Housing Needs Assessment, and Topic Papers 2 and 5?
  - Are the migration assumption used in the calculation of Crawley's objective needs based on demographic trends or the constrained housing land supply?
- 3.1.1 The full objectively assessed needs for market and affordable housing for Crawley have been identified through a number of evidence base documents which have evolved over the preparation of the Local Plan (see Appendix A). Whilst this figure has been calculated on a borough-wide basis, the role of the housing market area has not been ignored. The Strategic Housing Market Assessment<sup>1</sup> (SHMA) was carried out, in conformity with national guidance at the time, across the housing market area. The subseque

- 3.1.4 The figure was further tested in 2014 to consider the housing needs figure of the borough against the latest population and household projections<sup>9</sup> which identified a marginally lower annual requirement of 535 dwellings per annum. The full details of this process was set out in Topic Paper 2: Housing Needs<sup>10</sup> to support the CBLP. However, due to the anticipation of DCLG household projections based on 2012 population data and full consideration of the 2011 Census, this lower figure was not used to calculate the level of unmet need set out in the Modifications Draft Local Plan<sup>11</sup>.
- 3.1.5 CBC commissioned a further assessment of the housing need emerging from the borough on the basis of the updated

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absence of final national figures covering the whole Plan period based on the 2011-based projections.

- 3.2 What are the implications for the housing needs assessment of the 2012-based population projections (published in May 2014) and the forthcoming 2012-based household projections (to be published in February 2015)? Are there any significant differences in the natural change and migration components of the population projections between the 2011- and 2012-based projections?
- 3.2.1 The 2011-based SNPP population projections published in May 2014 only cover the period 2012 2021. A comparison between the two ONS SNPP projections (2011-based and 2012-based) indicates a lower overall population level when using the 2012-based projections compared to the published 2011-based SNPP projections (see Table 3.1 below). Assumptions would need to be made to determine the population levels beyond 2021 to compare the 2011-based SNPP projections with the 2012-based data. The council considered a number of approaches to projecting the 2011-based SNPP beyond 2021, and this is set out in the Topic Paper 2: Housing Needs<sup>23</sup>.
- 3.2.2 However, it is important to note that due to the lower population figure predicted by the second run model and the awareness that this was an interim calculation, the 2011-based projections were not used to calculate the level of unmet need set out in the Modifications Draft Local Plan<sup>24</sup> and the Plan maintained the higher 542dwellings per annum housing need, based on the 2008-based SNPP as set out in the Locally Generated Housing Needs Assessment report<sup>25</sup>.

Table 3.1: Comparison between 2011-based data and 2012-

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Table 3.2: Detailed Breakdown of Components

Comparison between 2011-based data and 2012-based SNPP data for Crawley 2020

2011 2012 2013 2014 2015 2016 2017 2018 2019 2020 2021

- affordable housing need remains significant and acute, despite recent affordable housing completions and a strengthening future pipeline of affordable housing committed in the borough.
- 3.3.4 To reflect this improved understanding of the objectively assessed housing need within the borough, the council propose a further amendment to the Plan in the appropriate locations<sup>31</sup>. This is shown in Appendix B8is

# APPENDIX A: TABLE OF HOUSING NEEDS EVIDENCE

	Baseline Projections	Housing Need (dpa)		
Northern West Sussex Strategic Housing Market Assessment (SHMA) 2009				
Net Annual Housing Need (High)	GVA Grimley Calculation	250		
		Affordable		

Net Annual Housing Need (Low: Reasonable Preference)

	Baseline Projections	Housing Need (dpa)		
Topic Paper 2: Housing Needs Second Model Run 2013				
Baseline	2011-Based SNPP (2011-	535		
Zero Net-Migration	2021)	395		
'Hybrid' Economic Growth & Strategic Employment	2010-Based SNPP (2022- 2030)	483		
Northern West Sussex Strategic Housing Market Area: Affordable Housing Needs Model Update 2014				
Reasonable Preference	CLG Household Projections 2011	197 Affordable		

APPENDIX B: PROPOSED OBJECTIVELY ASSESSED HOUSING NEED MAIN MODIFICATION
LOCAL PLAN MARKED-UP MODIFICATIONS EXTRACT

Meeting

6.13 Additional work was undertaken in early 2014 to determine the objectively assessed demographic housing needs of the borough over the Plan period using the latest population and household projections (2011 Population Projections and 2012 Household Estimates) and 2011 Census data<sup>33</sup>. This update (2014 Second Model Run) identified an annual requirement for 535 dwellings per annum, incorporating

# APPENDIX C: CRAWLEY'S MARKET SIGNALS EXTRACT OBJECTIVE ASSESSMENT OF CRAWLEY'S HOUSING AND ECONOMIC NEEDS (2015) CHILMARK CONSULTING

Data	Value
Crawley Median House Price	£195,000, Q2 2013
Crawley Annual Price Inflation	+3.95% per annum (2002 – 2012). + 3.5% in 2013
Crawley Mean House Price	£219,789, Q2 2014
	£238,292, Q4 2014
Crawley Total Private Sales	Growing volume of private market sales transactions in
Transactions	Crawley
	1,193 – 2012
	1,369 – 2013
	1,384 – 2014
Crawley Private Rental Lettings	Growing level of private rentals
	660 – 2013
	969 – 2014